

WEALTH ADVISORY | OUTSOURCING AUDIT, TAX, AND CONSULTING

# EASTERN HIGHLANDS HEALTH DISTRICT TABLE OF CONTENTS JUNE 30, 2021

	Independent Auditors' Report Management's Discussion and Analysis	1-2 3-8
Exhibit		
	Basic Financial Statements:	
	Government-Wide Financial Statements:	
1	Statement of Net Position	9
II	Statement of Activities	10
	Fund Financial Statements:	
Ш	Balance Sheet - Governmental Funds	11-12
IV	Statement of Revenues, Expenditures and Changes in Fund Balances -	
	Governmental Funds	13-14
V	Statement of Revenues, Expenditures and Changes in Fund Balances -	
	Budget and Actual - General Fund	15-16
	Notes to the Financial Statements	17-27
	Required Supplementary Information:	
RSI-1	Schedule of Changes in Total OPEB Liability and Related Ratios	28



#### **Independent Auditors' Report**

To the Board of Directors
Eastern Highlands Health District
Mansfield, Connecticut

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Eastern Highlands Health District as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Eastern Highlands Health District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Eastern Highlands Health District as of June 30, 2021 and the respective changes in financial position, and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and OPEB schedule, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 8, 2021 on our consideration of the Eastern Highlands Health District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Eastern Highlands Health District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Eastern Highlands Health District's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

West Hartford, Connecticut November 8, 2021



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### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2021

Management of the Eastern Highlands Health District (the District) offers readers of these financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2021.

#### **Financial Highlights**

- The assets of the District exceeded its liabilities at the close of the most recent fiscal year by \$787,980 (net position). Of this amount, \$670,665 (unrestricted net position) may be used to meet the District's ongoing obligations to creditors.
- The District's total net position increased by \$96,933. The District had an operational surplus of \$117,814 coming from revenues in excess of budget (\$56,566), less budgeted use of fund balance (\$50,920) which was unnecessary, and expenditures less than budget (\$109,168) in the General Fund, plus an increase of \$3,000 in Capital Projects funding left unexpended at yearend. The operational surplus was offset by depreciation in excess of capital outlay (\$10,039), and an increase in the compensated absence liability (\$10,739) and a decrease in the Other Post Employment Benefit (OPEB) liability \$8,782.
- As of the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$736,132, an increase of \$117,814 in comparison with the prior year. Of combined fund balances, \$610,152 is available for spending at the District's discretion (unassigned fund balance).
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$610,152 or 79% of total General Fund expenditures and transfers out.

#### **Overview of the Basic Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements.

**Government-Wide Financial Statements** - The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *statement of activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

**Fund Financial Statements** - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District are governmental funds.

<u>Governmental Funds</u> - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains three governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, Health Grants Fund and Capital Projects Fund, all of which are considered to be major funds.

The General Fund is the general operating fund of the District and operates under a budget. Annually, the budget is voted upon by District Board Members. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

**Notes to the Basic Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a district's financial position. In the case of District, assets exceeded liabilities by \$787,980 at the close of the most recent fiscal year.

Of the net position, \$117,315 reflects the District's investment in capital assets (e.g., office equipment and vehicles). These assets are not available for future spending.

#### EASTERN HIGHLANDS HEALTH DISTRICT NET POSITION JUNE 30, 2021 AND 2020

	_	2021	. ,	2020
Current and other assets Capital assets, net of accumulated depreciation Total assets	\$	836,241 117,315 953,556	\$	699,971 127,354 827,325
Deferred outflows of resources	_	1,047	. ,	778
Long-term liabilities outstanding Other liabilities Total liabilities	<del>-</del>	56,951 100,109 157,060		54,994 81,653 136,647
Deferred inflows of resources	_	9,563	. ,	409
Net Position: Investment in capital assets Unrestricted	_	117,315 670,665	, ,	127,354 563,693
Total Net Position	\$ <u>-</u>	787,980	\$	691,047

At the end of the current fiscal year, the District is able to report positive balances in both of the categories of net position.

**Governmental Activities** - The District's net position increased by \$96,933 during the current fiscal year. The District had an operational surplus of \$117,814 coming from revenues in excess of budget (\$56,566), less budgeted use of fund balance (\$50,920) which did not occur, and expenditures less than budget (\$109,168) in the General Fund, plus an increase of \$3,000 in Capital Projects funding left unexpended at yearend. The operational surplus was offset by depreciation in excess of capital outlay (\$10,039), and an increase in the compensated absence liability (\$10,739) and an increase in Other Post Employment Benefit (OPEB) liability \$8,782.

#### EASTERN HIGHLANDS HEALTH DISTRICT CHANGE IN NET POSITION FOR THE YEARS ENDED JUNE 30, 2021 AND 2020

	2021	2020
Revenues:		
Program revenues:		
Charges for services	. ,	\$ 270,758
Operating grants and contributions	470,885	244,897
General revenues:		
Assessment to member towns	457,536	437,599
Total revenues	1,223,818	953,254
Farmana and		
Expenses:	4 400 005	0.45.000
Health services	1,126,885	915,993
Change in net position	96,933	37,261
Net position - July 1	691,047_	653,786
Net Position - June 30	\$ 787,980	\$ 691,047
	1 31,000	

- Charges for services increased from the prior year by \$24,639, primarily due to an increase in demand for septic permits (\$12,037) and well permits (\$11,715).
- Operating grants and contributions increased by a net of \$225,988, primarily due to the receipt of following grants:
  - o ELC Enhancing Detection Grant for \$101,316
  - o Coronavirus Relief Funding for \$104,878
  - o ELC-BP2 Enhancing Detection Grant for \$18,881
- Assessment to member towns showed an increase of \$19,937.
- Health services expenditures increased by \$210,892, primarily due to an increase in program staffing for COVID-19 activities.

#### Financial Analysis of the District's Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the District's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a District's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$736,132, an increase of \$117,814 in comparison with the prior year. Of the ending fund balances, \$610,152 constitutes unassigned fund balance, which is available for spending at the District's discretion.

The General Fund is the operating fund of the District. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$610,152.

The fund balance of the District's General Fund increased by \$114,814 during the current fiscal year. The key factors in this increase are revenues in excess of budget by \$56,566, primarily in charge for services and expenditures less than budget by \$109,168 primarily for salaries and benefits. The District had a part-time environmental health inspector vacancy for the entire year, as well as a full-time position vacant for three months. In addition, the District secured grant funding to support pandemic efforts. Lastly, the budgeted use of fund balance of \$50,920 was not necessary.

The Capital Projects Fund has a total fund balance of \$125,980, all of which is restricted for capital projects. There was no capital outlay during the fiscal year, however the General Fund provided \$3,000 in funding for the year. There were no disposals for the year.

#### **General Fund Budgetary Highlights**

During the year, expenditures were less than budgetary estimates by \$109,168. The key factors are a reduction in salary and benefit costs of \$112,158 primarily due to unfilled vacancies and pandemic grant funding. This was offset by unbudgeted COVID-19 related expenses of \$16,653. In addition, there were savings in multiple service and supply accounts, including: training expenses (\$3,500), voice communications (\$2,084) vehicle repairs and maintenance (\$1,678), gasoline (\$1,433), and liability insurance (\$1,197).

#### **Capital Assets**

<u>Capital Assets</u> - The District's investment in capital assets for its governmental activities as of June 30, 2021 amounts to \$117,315 (net of accumulated depreciation). This investment in capital assets includes office equipment and vehicles. Depreciation expense was \$17,036 for the year. There were no asset disposals this year. Technology additions for the year were \$6,997.

### EASTERN HIGHLANDS HEALTH DISTRICT CAPITAL ASSETS (NET OF DEPRECIATION)

		2021	_	2020
Office equipment Vehicles	\$	87,705 29,610	\$ 	90,421 36,933
Total	\$_	117,315	\$_	127,354

#### **Economic Factors and Next Year's Budgets and Rates**

The facilities and offices of the District are located east of Hartford, Connecticut. The District is one of 20 local health districts in the state of Connecticut. Established on June 6, 1997, it now serves the towns of Andover, Ashford, Bolton, Chaplin, Columbia, Coventry, Scotland, Tolland, Willington and Mansfield, with a total district population of 80,041. The main District office is located in the town of Mansfield.

The budget for fiscal year 2022 was passed by its Board of Directors on January 21, 2021 for \$910,057. We anticipate being able to operate according to the Board's Adopted Budget for fiscal year 21/22 despite the continued impact of COVID-19.

#### **Requests for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Charmaine Bradshaw-Hill, Director of Finance, Town of Mansfield, 4 South Eagleville Road, Mansfield, CT 06268.

# EASTERN HIGHLANDS HEALTH DISTRICT STATEMENT OF NET POSITION JUNE 30, 2021

	•	Governmental Activities
Assets:		
Cash and cash equivalents	\$	818,860
Accounts receivable	•	17,381
Capital assets being depreciated (net of accumulated depreciation):		,
Office equipment		87,705
Vehicles		29,610
Total assets	•	953,556
Deferred Inflows of Resources:		
Deferred inflows of resources related to OPEB		1,047
Liabilities:		
Accrued liabilities		39,527
Unearned revenue		60,582
Noncurrent liabilities:		
Compensated absences, due within one year		9,489
Compensated absences, due in more than one year		37,956
Total OPEB liability		9,506
Total liabilities		157,060
Deferred Outflows of Resources:		
Deferred outflows of resources related to OPEB	•	9,563
Net Position:		
Investment in capital assets		117,315
Unrestricted		670,665
Total Net Position	\$	787,980

#### EASTERN HIGHLANDS HEALTH DISTRICT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2021

		Progran	n Revenues			Net Revenues (Expenses) and Changes in Net Position
Functions/Programs	Expenses	Charges for Services	Opera Grants Contrib	and		Total Governmental Activities
Governmental Activities: Health services	\$1,126,885_	\$ 295,397	\$	470,885	\$	(360,603)
	General revenues: Assessment to memb	per towns				457,536
	Change in Net Position	1				96,933
	Net Position at Beginn	ing of Year			_	691,047
	Net Position at End of	Year			\$	787,980

The accompanying notes are an integral part of the financial statements

#### EASTERN HIGHLANDS HEALTH DISTRICT BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2021

	-	Major Funds						
	-	General		Health Grants		Capital Projects	-	Total Governmental Funds
ASSETS								
Cash and cash equivalents Receivables:	\$	647,466 \$	5	45,414	\$	125,980	\$	818,860
Accounts	_	1,442		15,939			_	17,381
Total Assets	\$	648,908 \$	<b>=</b>	61,353	\$	125,980	\$	836,241
LIABILITIES AND FUND BALANCES								
Liabilities: Accrued liabilities Unearned revenue	\$_	38,756 \$	<b>5</b>	771 60,582	\$		\$	39,527 60,582
Total liabilities	_	38,756		61,353		-	_	100,109
Fund Balances: Committed Unassigned	_	610,152				125,980	_	125,980 610,152
Total fund balances	-	610,152		-		125,980	_	736,132
Total Liabilities and Fund Balances	\$_	648,908 \$	§	61,353	\$	125,980	\$	836,241

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#### EASTERN HIGHLANDS HEALTH DISTRICT BALANCE SHEET - GOVERNMENTAL FUNDS (CONTINUED) JUNE 30, 2021

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position:

Amounts reported for governmental activities in the statement of net position (Exhibit I) are different because of the following:

Total Fund Balances (Exhibit III, Page 1)

\$ 736,132

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:

Governmental capital assets Less accumulated depreciation Net capital assets

<u>(174,796)</u> 117,315

292,111

\$

Other long-term assets are not available to pay for current-period expenditures and, therefore, are not recorded in the funds:

Deferred outflows of resources related to OPEB

1,047

Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds:

Compensated absences
Deferred inflows of resources related to OPEB
Total OPEB liability

(47,445) (9,563)

(9,506)

Net Position of Governmental Activities (Exhibit I)

\$ 787,980

#### EASTERN HIGHLANDS HEALTH DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2021

	Major Funds						
	-	General	Health Grants	_	Capital Projects	-	Total Governmental Funds
Revenues:							
Member town contributions	\$	457,536 \$	14,677	\$		\$	472,213
Intergovernmental		141,497	319,955				461,452
Septic permits		61,170					61,170
Well permits		22,395					22,395
B100a building permit review		38,175					38,175
Soil testing service		46,388					46,388
Engineered plan review		36,575					36,575
Food protection service		78,455					78,455
Group home/daycare inspection		880					880
Subdivision review		2,640					2,640
Food plan review	_	3,475		_		_	3,475
Total revenues	-	889,186	334,632	_	-		1,223,818
Expenditures:							
Current:							
Payroll and benefits		655,562	268,688				924,250
Other purchased services		64,151	46,397				110,548
Liability insurance		14,603					14,603
Supplies and services		25,817	16,557				42,374
Repairs and maintenance		1,602					1,602
Other		9,637	2,990				12,627
Total expenditures		771,372	334,632	_	-	-	1,106,004
Excess of Revenues over							
Expenditures	-	117,814	-	-	-		117,814
Other Financing Sources (Uses):							
Transfers in					3,000		3,000
Transfers out		(3,000)			,		(3,000)
Total other financing sources (uses)		(3,000)	-	-	3,000		-
Net Change in Fund Balances		114,814	-		3,000		117,814
Fund Balances at Beginning of Year	-	495,338	-	_	122,980		618,318
Fund Balances at End of Year	\$	610,152 \$	-	\$_	125,980	\$	736,132

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#### EASTERN HIGHLANDS HEALTH DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2021

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities:

Amounts reported for governmental activities in the statement of activities (Exhibit II) are different because:

Net change in fund balances - total governmental funds (Exhibit IV)

\$ 117,814

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period:

Capital outlay 6,997 Depreciation expense (17,036)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Change in deferred outflows of resources related to OPEB

269

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:

Compensated absences	(10,739)
Change in deferred inflows of resources related to OPEB	(9,154)
Change in total OPEB liability	8,782

Change in Net Position of Governmental Activities (Exhibit II)

\$ 96,933

#### EASTERN HIGHLANDS HEALTH DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2021

		Original		Final			Variance with Final
	_	Budget		Budget	_	Actual	Budget
Povenues							
Revenues:  Member town contributions	\$	457,530	\$	457,530	\$	457,536 \$	6
Intergovernmental	Ψ	133,600	Ψ	133,600	Ψ	136,253	2,653
Septic permits		43,930		43,930		61,170	17,240
Well permits		9,970		9,970		22,395	12,425
B100a building permit review		24,410		24,410		38,175	13,765
Soil testing service		36,760		36,760		46,388	9,628
Engineered plan review		27,240		27,240		36,575	9,335
Food protection service		84,170		84,170		78,455	(5,715)
Group home/daycare inspection		1,210		1,210		880	(330)
Subdivision review		1,000		1,000		2,640	1,640
Food plan review		2,500		2,500		3,475	975
Other health services		3,500		3,500		5,244	1,744
Other miscellaneous		6,800		6,800		-,	(6,800)
Total revenues	-	832,620		832,620	_	889,186	56,566
	-	•	_	•		,	
Expenditures:							
Current:							(
Regular salaries - nonunion		547,680		547,680		435,325	(112,355)
Social Security		37,040		37,040		39,845	2,805
Workers' compensation		10,150		10,150		10,875	725
Unemployment compensation		-		-		2,168	2,168
Medicare		8,620		8,620		9,236	616
Salary related benefits		-		-		(10,297)	(10,297)
ICMA		31,200		31,200		30,616	(584)
Life insurance		2,270		2,270		1,610	(660)
Medical insurance		135,540		135,540		135,540	-
Long-term disability Insurance		650		650		644	(6)
RHS contribution		2,250		2,250		2,280	30
Dues and subscriptions		2,100		2,100		2,139	39
Training		3,500		3,500		- (404)	(3,500)
Mileage reimbursement		600		600		(181)	(781)
Vehicle allowance						5,400	5,400
Professional and technical		7,120		7,120		8,008	888
Legal		2,000		2,000		1,666	(334)
Audit expense		6,900		6,900		6,900	(4.070)
Vehicle repair and maintenance		3,200		3,200		1,522	(1,678)
General liability		15,800		15,800		14,603	(1,197)
Advertising		1,000		1,000		249	(751)
Printing and binding		1,150		1,150		1,209	59

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#### EASTERN HIGHLANDS HEALTH DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - GENERAL FUND (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2021

	,	Original Budget	Final Budget	. <u>-</u>	Actual	Variance with Final Budget
Postage	\$	1,500 \$	1,500	\$	1,500 \$	_
Copier maintenance fees		1,000	1,000		80	(920)
Other purchased services		16,200	16,200		16,191	(9)
Voice communications		3,800	3,800		1,716	(2,084)
Instructional supplies		800	800			(800)
Books and periodicals		200	200		-	(200)
Supplies		2,000	2,000		1,863	(137)
Gasoline		3,000	3,000		1,568	(1,432)
COVID-19 expenses					16,653	16,653
Office equipment		3,000	3,000		2,385	(615)
Equipment - other		600	600		389	(211)
Administrative overhead		29,670	29,670		29,670	-
Total expenditures	,	880,540	880,540	_	771,372	(109,168)
Excess of Revenues over (under)						
Expenditures	,	(47,920)	(47,920)	_	117,814	165,734
Other Financing Sources (Uses):						
Appropriation of fund balance		50,920	50,920			(50,920)
Transfers out		(3,000)	(3,000)		(3,000)	-
Total other financing sources (uses)	·	47,920	47,920	· –	(3,000)	(50,920)
Net Change in Fund Balances	\$	\$	-	:	114,814 \$	114,814
Fund Balances at Beginning of Year				_	495,338	
Fund Balances at End of Year				\$_	610,152	

The accompanying notes are an integral part of the financial statements

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The Eastern Highlands Health District (the District) was formed in June 1997 as a cooperative effort to create a regional, full-time professional health department and consists of the following member towns in the state of Connecticut: Andover, Ashford, Bolton, Chaplin, Columbia, Coventry, Mansfield, Scotland, Tolland and Willington. The Board of Directors of the District consists of appointed representatives from each member town. The District provides a wide range of public health services for its member towns. The services are funded by local assessments, federal and state grants and direct charges for specific services.

#### B. Basis of Presentation

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Government Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### **Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are normally supported by member town assessments and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Member town assessments and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences are recorded only when payment is due.

Member town assessments, expenditure reimbursement type grants, certain intergovernmental revenues and transfers associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

The District reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Health Grants Fund* accounts for the grants activity of the District. The major source of revenue for this fund is governmental grants.

The Capital Projects Fund accounts for the financial revenues to be used for major capital asset construction and/or purchases. The major source of revenue for this fund is transfers from the General Fund.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed. Unrestricted resources are used in the following order: committed, assigned then unassigned.

#### C. Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

#### D. Receivables

Intergovernmental receivables are considered to be fully collectible, and no allowance has been recorded.

#### E. Capital Assets

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Office equipment Vehicles	5-10 6-10

#### F. Compensated Absences

A limited amount of vacation earned may be accumulated by employees until termination of their employment, at which time they are paid for accumulated vacation. Sick time does not vest.

#### G. Long-Term Obligations

In the government-wide financial statements, long-term obligations are reported as liabilities in the governmental activities statement of net position.

#### H. Total Other Postemployment Benefits Other than Pensions (OPEB) Liability

The total OPEB liability is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service. The total OPEB liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year and no later than the end of the current fiscal year, consistently applied from period to period.

#### I. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period or periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District reports deferred outflows related to OPEB in the government-wide statement of net position. A deferred outflow of resources related to OPEB results from differences between expected and actual experience, changes in assumptions or other inputs. These amounts are deferred and included in OPEB expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active employees and inactive employees).

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period or periods and so will not be recognized as an inflow of resources (revenue) until that time. The District reports a deferred inflow of resources related to OPEB in the government-wide statement of net position. A deferred inflow of resources related to OPEB results from differences between expected and actual experience, changes in assumptions or other inputs. These amounts are deferred and included in OPEB expense in a systematic and rational manner.

#### J. Interfund Transfers

Transfers are for regularly recurring operational transfers that are appropriated in the General Fund and paid to other funds during the year.

#### K. Fund Equity and Net Position

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

In the government-wide financial statements, net position is classified into the following categories:

#### **Net Investment in Capital Assets**

This category presents the net position that reflects the value of capital assets, net of accumulated depreciation.

#### **Unrestricted Net Position**

This category presents the net position of the District that is not restricted.

The equity of the fund financial statements is defined as "fund balance" and is classified in the following categories:

#### Nonspendable Fund Balance

This represents amounts that cannot be spent due to form (e.g., inventories and prepaid amounts).

#### **Restricted Fund Balance**

This represents amounts constrained for a specific purpose by external parties, such as grantors, creditors, contributors or laws and regulations of their governments.

#### **Committed Fund Balance**

This represents amounts constrained for a specific purpose by a government using its highest level of decision-making authority (Eastern Highlands Health District Board of Directors).

#### **Assigned Fund Balance**

This represents amounts constrained for the intent to be used for a specific purpose by the Director of Health.

#### **Unassigned Fund Balance**

This represents fund balance in the General Fund in excess of nonspendable, restricted, committed and assigned fund balance. If another governmental fund has a fund balance deficit, it is reported as a negative amount in unassigned fund balance.

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resource (the total of committed, assigned and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the district's policy to consider restricted fund balance to have been depleted using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### L. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, including disclosures of contingent assets and liabilities and reported revenues, expenses and expenditures during the fiscal year. Actual results could differ from those estimates.

#### M. Subsequent Events Evaluation by Management

Management has evaluated subsequent events for disclosure and/or recognition in the financial statements through November 8, 2021, the date that the financial statements were available to be issued.

#### 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgets and Budgetary Accounting

The District adheres to the following procedures in establishing the budgetary data included in the financial statements of the General Fund, the only fund with a legally adopted annual budget.

Annually, the budget is voted upon by District Board members.

The District Board may amend the budget. A public hearing is required if the per capita costs to the member towns increase as a result of the amendment. With the exception of payroll, Social Security, workers' compensation, Medicare, retirement, health insurance and life insurance, the Director of Health may make necessary line item transfers in the operating portion of the budget without Board approval, provided the total operating portion of the budget does not increase. Transfers greater than \$5,000 shall be reported to the Finance committee. Changes in payroll, Social Security, workers' compensation, Medicare, retirement, health insurance and life insurance line items shall be approved by the Finance Committee. There were no additional appropriations this year.

Formal budgetary integration is employed as a management control device during the year.

Legal level of control (the level at which expenditures may not legally exceed appropriations) is at the total budget level.

Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued, and, accordingly, encumbrances outstanding at year end are reported in budgetary reports (Exhibit V) as expenditures in the current year. Generally, all unencumbered appropriations lapse after a year, except those of the Capital Projects Fund. Encumbered appropriations are carried forward to the ensuing fiscal year, and as of June 30, 2021, the District did not have outstanding encumbrances.

#### 3. DETAILED NOTES ON ALL FUNDS

#### A. Deposits

At June 30, 2021, the carrying amount of the District's deposits was \$818,860 and is part of the Town of Mansfield, Connecticut's pooled cash account. Further information on the cash pool can be located and read as part of the Town of Mansfield, Connecticut's Financial Statements, which can be found at https://www.mansfieldct.gov/. The District does not have a deposit policy for custodial credit risk. Separate risk classification is not available.

#### **B.** Capital Assets

Capital asset activity for the year ended June 30, 2021 was as follows:

	-	Beginning Balance	_	Increases	-	Decreases	_	Ending Balance
Governmental activities: Capital assets being depreciated:								
Office equipment	\$	150,591	5	6,997	\$		\$	157,588
Vehicles		134,523						134,523
Total capital assets being depreciated		285,114		6,997		-		292,111
Less accumulated depreciation for: Office equipment Vehicles		60,170 97,590		9,713 7,323				69,883 104,913
Total accumulated depreciation	•	157,760	-	17,036	-		-	174,796
Total capital assets being depreciated, net		127,354	_	(10,039)	-	<u> </u>	_	117,315
Governmental Activities Capital Assets, Net	\$	127,354	ß_	(10,039)	\$		\$_	117,315

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:
Health Services \$ 17,036

#### C. Interfund Transfers

Transfers are used to transfer budgeted resources to other funds to finance various projects. For the year ended June 30, 2021, the District transferred \$3,000 from the General Fund to the Capital Projects Fund.

#### D. Long-Term Debt

Long-term liability activity for the year ended June 30, 2021 was as follows:

	Beginning Balance	 Additions	 Reductions	 Ending Balance	 Due Within One Year
Governmental Activities: Total OPEB Liability Compensated Absences	\$ 18,288 36,706	\$ 43,900	\$ 8,782 33,161	\$ 9,506 47,445	\$ 9,489
Total governmental activities: Long-Term Liabilities	\$ 54,994	\$ 43,900	\$ 41,943	\$ 56,951	\$ 9,489

#### 4. OTHER POST EMPLOYMENT BENEFITS PLAN

#### **Plan Description**

The District administers one single-employer, post-retirement healthcare plan (the Plan). The Plan provides medical benefits to eligible retirees and their spouses. The Plan is administered by the District. Plan provisions are determined by District Policy.

The District currently pays for post employment health care benefits on a pay-as-you-go basis. As of June 30, 2021, the District has not established a trust fund to irrevocably segregate assets to fund liability associated with the postemployment benefits, which would require the reporting of a trust fund in accordance with GASB guidelines. Administration costs are financed from current operations.

#### **Benefit Provided**

The District plan provides for medical and dental benefits for all eligible retirees. Benefit provisions are set by District policy, and require employees to complete 25 years of aggregate service; or attainment of age 55 with 10 years of continuous service or 15 years of aggregate service.

#### **Employees Covered by Benefit Terms**

Membership in the Plan consisted of the following at July 1, 2020:

Active Employees 6

#### **Total OPEB Liability**

The District's total OPEB liability of \$9,506 was measured as of June 30, 2021 and was determined by an actuarial valuation as of July 1, 2020.

#### **Actuarial Assumptions and Other Inputs**

The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement unless otherwise specified:

Inflation 2.40%

Salary increases 3.40%, average, including inflation

Discount rate 2.16%

Healthcare cost trend rates 6.50% in 2020, reducing by 0.2% each year to an

ultimate rate of 4.40% per year rate for 2032 and

later

Retirees' share of benefit-related costs 100% of projected health insurance premiums

for retirees

The discount rate was based on the 20-year AA municipal bond index.

Mortality rates were based on Pub-2010 Public Retirement Plans Amount-Weighted Mortality Tables for General Employees, projected to the valuation date with Scale MP-2020.

The actuarial assumptions used in the July 1, 2020 valuation were based on standard tables modified for certain plan features and input from the plan sponsor.

#### **Changes in the Total OPEB Liability**

	-	Total OPEB Liability
Balances as of July 1, 2020	\$	18,288
Changes for the year: Service cost Interest on total OPEB liability Difference between expected and actual experience Changes in assumptions or other inputs Net changes	-	1,672 441 (11,527) 632 (8,782)
Balances as of June 30, 2021	\$	9,506

Changes of assumptions and other inputs reflect a change in the discount rate from 2.21% in 2020 to 2.16% in 2021.

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.16%) or 1 percentage point higher (3.16%) than the current discount rate:

	1%	Decrease	Rate	1% Increase
Total OPEB Liability	\$	9,538 \$	9,506	\$ 9,423

#### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (5.50% decreasing to 3.40%) or 1 percentage point higher (7.50% decreasing to 5.40%) than the current healthcare cost trend rates:

		Healthcar Cost Tren				
	1%	Decrease		Rates		1% Increase
Total OPEB Liability	\$	8,897	\$	9,506	\$	10,150

### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2021, the District recognized OPEB expense of \$15. At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	_	Deferred Outflows of Resources	 Deferred Inflows of Resources
Differences between expected and actual experience Changes of assumptions or other inputs	\$	1,047	\$ 9,563
Total	\$_	1,047	\$ 9,563

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

#### **Year Ending June 30**

2022	\$	(2,098)
2023	Ψ	(2,098)
2024		(2,098)
2025		(2,098)
2026		(177)
Thereafter		` 53 <sup>°</sup>

#### 5. OTHER INFORMATION

#### A. Risk Management

The District is exposed to various risks of loss related to public officials, torts, injuries to employees or acts of God. The District purchases commercial insurance for all risks of loss, except for medical insurance. Settled claims have not exceeded commercial coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage from coverage in the prior year.

Hospital and medical surgical health coverage for District employees is administered by the Town of Mansfield, Connecticut (the Town), which has been recorded in the Town's records as an internal service fund. The fund's general objectives are to formulate, on behalf of the members, a health insurance program at lower cost of coverage and to develop a systematic method to control health costs.

A third party administers the plan through a contract with the Town for which the fund pays a fee. The fund has purchased \$175,000 of combined medical surgical and major medical individual stop-loss coverage.

#### **B. Related Party Transactions**

As disclosed in Note 1, the District's Board of Directors consists of appointed representatives from the member towns consisting of Andover, Ashford, Bolton, Chaplin, Columbia, Coventry, Mansfield, Scotland, Tolland and Willington. Revenues received from these member towns are as follows for the year ended June 30, 2021:

Andover	\$	18,368
Ashford		24,224
Bolton		27,800
Chaplin		12,825
Columbia		30,614
Coventry		70,574
Mansfield		146,770
Scotland		9,579
Tolland		83,314
Willington	_	33,468
	\$	457,536

No amounts were due to or from the member towns as of June 30, 2021.

#### C. Contingent Liabilities

The District's management indicates that there are no material or substantial claims, judgments or litigation against the District.

## EASTERN HIGHLANDS HEALTH DISTRICT SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS LAST THREE FISCAL YEARS\*

	_	2021	2020	2019
Total OPEB liability:				
Service cost	\$	1,672 \$	1,392 \$	1,278
Interest		441	609	590
Differences between expected and				
actual experience		(11,527)	(386)	(90)
Changes of assumptions and other inputs		632	705	204
Net change in total OPEB liability		(8,782)	2,320	1,982
Total OPEB liability - beginning	_	18,288	15,968	13,986
Total OPEB Liability - Ending	\$_	9,506 \$	18,288 \$	15,968
	_			
Covered payroll	\$	471,554 \$	606,504 \$	585,429
Total OPEB liability as a percentage of				
covered payroll		2.02%	3.02%	2.73%

<sup>\*</sup> This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

#### Notes to Schedule:

The discount rate was changed from 2.21% in 2020 to 2.16% in 2021.

The mortality rate was changed from RP-2014 Adjusted to 2006 Total Dataset Mortality Table projected to valuation date with Scale MP-2017, to Pub-2010 Public Retirement Plans Amount-Weighted Mortality Tables for General Employees, projected to the valuation date with Scale MP-2020.

